1 2 3 4 5 6 7 IN THE SUPERIOR COURT OF THE STATE OF WASHINGTON 8 IN AND FOR THURSTON COUNTY 9 FRIENDS OF CLARK COUNTY, 10 11 Petitioner. No.: 17-2-02391-34 12 v. 13 PETITION FOR JUDICIAL REVIEW CLARK COUNTY; CLARK COUNTY CITIZENS UNITED, INC.; FUTUREWISE; OF AN ADMINISTRATIVE AGENCY 14 3B NORTHWEST, LLC; CITY OF LA ADJUDICATIVE ORDER AS 15 **AUTHORIZED BY RCW 36.70A.300(5)** CENTER; RDGB ROYAL FARMS LLC; RDGK REST VIEW ESTATES LLC; 16 RDGM RAWHIDE ESTATES LLC; RDGF RIVER VIEW ESTATES LLC; RDGS 17 REAL VIEW LLC; CITY OF BATTLEGROUND; CITY OF 18 RIDGEFIELD; LAGLER REAL 19 PROPERTY LLC; ACKERLAND LLC; and the GROWTH MANAGEMENT 20 **HEARINGS BOARD;** 21 Respondents. 22 23 As authorized by Chapter 34.05 RCW, the State of Washington Administrative Procedure 24 Act, and RCW 36.70A.300(5), the Friends of Clark County (FOCC) files this petition for judicial 25 review to appeal certain issues in the Growth Management Growth Board's (GMHB or Board) 26 Final Decision and Order in Clark County Citizens United, Inc.; Friends of Clark County; and 816 Second Avenue, Suite 200 Petition For Judicial Review of an Seattle, Washington 98104 TUPE 206-343-0681 Ext. 118 Administrative Agency Adjudicative Order tim@futurewise.org

1	Futurewise v. Clark County; 3B Northwest, LLC; City of La Center; RDGB Royal Farms LLC;	
2	RDGK Rest View Estates LLC; RDGM Rawhide Estates LLC; RDGF River View Estates LLC;	
3	RDGS Real View LLC; City of Battle Ground, City of Ridgefield, Lagler Real Property LLC; and	
4	Ackerland LLC, Growth Management Hearings Board Western Washington Region	
5	(WWRGMHB) Case No. 16-2-0005c issued on March 23, 2017. This petition for review	
6 7	challenges the Board's finding of compliance for Clark County's comprehensive plan,	
8	development regulations, and critical areas regulations update, failures to make certain	
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10	Order. A true and correct copy of the Final Decision and Order is attached to this petition as	
11	Exhibit A.	
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13	I. NAME AND ADDRESS OF THE PETITIONER	
14	Petitioner Friends of Clark County is a Washington State nonprofit corporation with a	
15	principle place of business in Clark County, Washington. Its mailing address, telephone number,	
16		
17	Friends of Clark County	
18	PO Box 513	
19	Vancouver, Washington 98666 Email: info@friendsofclarkcounty.org	
20	Telephone: 360 887-7880	
21	II. NAME AND ADDRESS OF THE PETITIONER'S ATTORNEY	
22	The name, mailing address, telephone number, and email address of the attorney for the	
23	Petitioner is:	
24	Tim Trohimovich, WSBA No. 22367	
25		
26	¹ For brevity this Petition for Judicial Review cites the Final Decision and Order as <i>Clark County Citizens United</i> , <i>Inc. v. Clark County</i> , WWRGMHB Case No. 16-2-0005c, Final Decision and Order (March 23, 2017).	





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some laws, such as Washington's Shoreline Management Act, there is no state agency that reviews and approves or disapproves GMA comprehensive plans and development regulations, other than transportation related provisions.

- 2. On March 23, 2017, the Board issued the Final Decision and Order in *Clark County Citizens United, Inc. v. Clark County*, WWRGMHB Case No. 16-2-0005c, (attached as Exhibit A). FOCC files this petition for review challenging the Board's Final Decision and Order.
- 3. In its briefing and oral argument, FOCC requested that the Board find the challenged provisions of the Clark County Comprehensive Plan, development regulations, and critical areas regulation updates out of compliance with the Growth Management Act (GMA) for failing to properly limit annexations while the urban growth area expansions where under appeal as RCW 36.70A.110 and other GMA provisions require (Issue 7), failing to comply with RCW 36.70A.210, RCW 36.70A.365, and RCW 36.70A.367 including failing to consult with the cities in Clark County in designating and zoning industrial land banks (Issue 18), failing to generally fund the 20-year transportation plan as RCW 36.70A.070(6) and other GMA provisions require resulting in a deficit (Issue 20), failing to include all of the provisions required by RCW 36.70A.070(3) and other GMA provisions in the capital facility element plan (Issue 21), and failing to review and if necessary revise the County critical areas policies and regulations and make the findings required by RCW 36.70A.130 (Issue 23). FOCC also argued that the Board should make determinations of invalidity for the following provisions which the Board found violated the GMA: The Rural element, the Urban Reserve Overlay and the Urban Reserve-10 (UR-10) and Urban Reserve-20 (UR-20) zoning districts, the Agriculture 10 (AG-10) and the Forest 20 (FR-20) zoning districts, and the Industrial Land Banks.

1	V. PARTIES TO THE PROCEEDINGS BEFORE THE BOARD
2	1. The parties to the proceedings before the Board and their attorneys, in addition to
3	the Friends of Clark County and the Growth Management Hearings Board (Board) which are
4	listed above, are listed below.
5 6	2. Clark County Citizens United, Inc. was a petitioner before the Board in this case.
7	The mailing address of the Clark County Citizens United, Inc attorneys is:
8 9 110 111 112 113 114 115 116 117	Ms. Heather L. Burgess Mr. Kent van Alstyne Phillips Burgess PLLC 724 Columbia St NW #320 Olympia WA 98501 Email: hburgess@phillipsburgesslaw.com Email: kvanalstyne@phillipsburgesslaw.com 3. Futurewise was a petitioner before the Board in this case. The mailing address of the Futurewise attorney is: Mr. Tim Trohimovich Futurewise 816 Second Avenue, Suite 200 Seattle, Washington 98104 (206) 343-0681 Ext. 118
18	Email: tim@futurewise.org
19	4. Clark County was the respondent before the Board in this case. The mailing
20	address, telephone number, and emails of the County's attorneys are:
21	Ms. Christine Cook Mr. Chris Horne
22	Clark County Prosecutor's Office - Civil Division
23	PO Box 5000 Vancouver WA 98666-5000
24 25	Tel: (360) 397-2478 Email: Christine.Cook@clark.wa.gov Email: chris.horne@clark.wa.gov
26	

1	5. 3B Northwest LLC, Lagler Real Property LLC, and Ackerland LLC were	
2	intervenors before the Board in this case. The mailing address of the attorney for 3B Northwest	
3	LLC, Lagler Real Property LLC, and Ackerland LLC is:	
4	Mr. Stephen Horenstein	
5	Horenstein Law Group 500 Broadway, Suite 120	
6	Vancouver, WA 98660	
7	Email: Steve@horensteinlawgroup.com	
8	6. The City of La Center was an intervenor before the Board in this case. The	
9	mailing address of the attorneys for the City of La Center are:	
10	Mr. Daniel H. Kearns	
11	Reeve Kearns PC	
12	621 SW Morrison St #1225 Portland OR 97205	
	Email: dan@reevekearns.com	
13		
14	Ms. Sarah E. Mack Mr. Bradford Doll	
15	Ms. Nico Schulz	
1.	Tupper Mack Wells PLLC 1100 Market Place Tower	
16	2025 First Avenue	
17	Seattle WA 98121	
18	Email: mack@tmw-law.com	
	Email: doll@tmw-law.com Email: schulz@tmw-law.com	
19		
20	7. RDGB Royal Farms LLC, RDGK Rest View Estates LLC, RDGM Rawhide	
21	Estates LLC, RDGF River View Estates LLC, and RDGS Real View LLC were intervenors	
22	before the Board in this case. The mailing address of the attorney for the RDGB Royal Farms	
23	LLC, RDGK Rest View Estates LLC, RDGM Rawhide Estates LLC, RDGF River View Estates	
24	LLC, and RDGS Real View LLC is:	
25		
26	Mr. James D. Howsley Jordan Ramis PC	

1	1499 SE Tech Center PI #380
2	Vancouver WA 98683 Email: jamie.howsley@jordanramis.com
3	Email: lisa.mckee@jordanramis.com
ا ر	Email: joseph.schaefer@jordanramis.com
4	8. The City of Battle Ground was an intervenor before the Board in this case. The
5	
6	mailing address of the attorney for the City of Battle Ground is:
7	Ms. Susan Drummond Bldg. 500, #476
8	5400 Carillon Point
	Kirkland WA 98033
9	Email: susan@susandrummond.com
10	9. The City of Ridgefield was an intervenor before the Board in this case. The
11	mailing address of the attorney for the City of Ridgefield is:
12	
13	Ms. Janean Parker City Attorney of the City of Ridgefield
	Law Office of Janean Z. Parker
14	PO Box 298
15	Adna, WA 98532
	Email: parkerlaw@wwestsky.net
16	VI. FACTS DEMONSTRATING THE PETITIONER'S RIGHT
17	TO OBTAIN JUDICIAL REVIEW
18	1. The Friends of Clark County (FOCC) was a party before the Board, ⁴ argued
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20	Issues 7, 18, 20, 21, 23, and other issues, and requested determinations of invalidity, and is
21	aggrieved by the Board's decisions on Issues 7, 18, 20, 21, 23, and other issues, and the failure to
22	make determinations of invalidity for the Rural element violations, the Urban Reserve Overlay
23	and the Urban Reserve-10 (UR-10) and Urban Reserve-20 (UR-20) zoning districts, the
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26	⁴ Clark County Citizens United, Inc. v. Clark County, WWRGMHB Case No. 16-2-0005c, Final Decision and Order (March 23, 2017), at 4 of 101 in Exhibit A.
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Agriculture 10 (AG-10) and the Forest 20 (FR-20) zoning districts, and the Industrial Land Banks. So FOCC may appeal these decisions to superior court.⁵

- 2. The GMA, in RCW 36.70A.110 and other GMA provisions, requires land annexed to a city to be in an urban growth area and includes requirements that urban growth areas must meet. The Board erred in concluding it did not have subject matter jurisdiction over the city annexation ordinances under Issue 7⁶ because the urban growth areas the city annexations relied on were under appeal and violated the GMA.
- 3. RCW 36.70A.210, RCW 36.70A.365, and RCW 36.70A.367 require that certain procedures and substantive requirements must be met before industrial land banks can be designated and zoned including consultations with the cities in the county equivalent to the consultations for the adoption or amendment of countywide planning policies. While the Board correctly held that one of these requirements was not met, the Board misinterpreted or misapplied the GMA and the Board's decision is not supported by substantial evidence in concluded that the other requirements of RCW 36.70A.210, RCW 36.70A.365, and RCW 36.70A.367 were met under Issue 18.7
- 4. The GMA, in RCW 36.70A.070(6) and other GMA provisions, requires a funded long-term transportation element. The Clark County Transportation Element has a deficit of \$158,104,000 for the 20-year transportation facility plan,⁸ The Board erred in finding the transportation element, in Issue 20, complied with the GMA.⁹

⁵ RCW 36.70A.300(5).

⁶ Clark County Citizens United, Inc. v. Clark County, WWRGMHB Case No. 16-2-0005c, Final Decision and Order (March 23, 2017), at 19 of 101 in Appendix A.

 $^{^{7}}$ *Id.* at 67 – 71 of 101.

⁸ Id. at 82 of 101.

⁹ *Id.* at 83 – 84 of 101.

- 5. RCW 36.70A.070(3) requires specific provisions in the capital facilities plan element such as sources of the funds for capital improvements. The capital facilities plan element did not include all of the provisions required by the GMA and the Board erred in finding the capital facilities plan element, in Issue 21, in compliance with the GMA.¹⁰
- 6. RCW 36.70A.130 requires counties and cities to review, and if necessary revise, their comprehensive plans and development regulations including critical areas regulations every eight years. Clark County failed to conduct the required review, failed to revise their critical areas regulations to protect the public health and safety from landslides, and failed to make the findings required by RCW 36.70A.130. The Board even found that the Clark County ordinance adopting the updated comprehensive plan and development regulation amendments, Amended Ordinance 2016-06-12, "does not include a finding that a review and evaluation had occurred and that revisions were not required" as RCW 36.70A.130 requires. ¹¹ The Board erred in concluded Clark County, under Issue 23, had complied with these provisions of the GMA. ¹²
- 7. If the Board concludes that a comprehensive plan, development regulation, or amendment violates the GMA, the Board may then also decide that the "continued validity of part or parts of the plan or regulation would substantially interfere with the fulfillment of the goals of the …" GMA and specify which part or parts this determination of invalidity applies too. ¹³ A determination of invalidity prevents certain development applications from being considered under the invalid provisions. ¹⁴ The Board found that Clark County's amendments to the Rural element, the adoption of the Urban Reserve Overlay and the Urban Reserve-10 (UR-

¹⁰ *Id.* at 87 of 101.

¹¹ *Id.* at 90 of 101.

 $^{^{12}}$ *Id.* at 89 - 91 of 101.

¹³ RCW 36.70A.302(1).

¹⁴ RCW 36.70A.302(3).

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10) and Urban Reserve-20 (UR-20) zoning districts, the Agriculture 10 (AG-10) and the Forest 20 (FR-20) zoning districts, and the Industrial Land Banks all violated the GMA. ¹⁵ The Board did not, but should have, made a determination of invalidity for those GMA violations because their continued validity will substantially interfere the GMA goals. ¹⁶

VII. THE REASONS RELIEF SHOULD BE GRANTED

- 1. FOCC is aggrieved by the Board's decisions on Issues 7, 18, 20, 21, 23, and the failure to make determinations of invalidity for the Rural element violations, the Urban Reserve Overlay and the Urban Reserve-10 (UR-10) and Urban Reserve-20 (UR-20) zoning districts, the Agriculture 10 (AG-10) and the Forest 20 (FR-20) zoning districts, and the Industrial Land Banks. This is because the Board failed to correctly interpret and apply the GMA and the Board's findings are not supported by substantial evidence.
- 2. The Washington Administrative Procedure Act, in RCW 34.05.570(3)(d), allows an agency order to be challenged because "[t]he agency has erroneously interpreted or applied the law[.]" Here, the Board's order has erroneously interpreted or applied the law when it concluded that Issues 7, 18, 20, 21, 23 did not violate the GMA and the continued validity of the GMA violations of the Rural element, the Urban Reserve Overlay and the Urban Reserve-10 (UR-10) and Urban Reserve-20 (UR-20) zoning districts, the Agriculture 10 (AG-10) and the Forest 20 (FR-20) zoning districts, and the Industrial Land Banks will not substantially interfere with the GMA goals.

¹⁵ Clark County Citizens United, Inc. v. Clark County, WWRGMHB Case No. 16-2-0005c, Final Decision and Order (March 23, 2017), at 95 – 97 of 101. ¹⁶ *Id.* at 97 – 99 of 101; RCW 36.70A.302(1)(b).

3. The Washington Administrative Procedure Act, in RCW 34.05.570(3)(e), allows an agency decision to be challenged because "[t]he order is not supported by evidence that is substantial when viewed in light of the whole record before the court ..." Here, the Board's order is not supported by substantial evidence because the evidence in the record before the Board shows that Issues 7, 18, 20, 21, 23 violated the GMA and the continued validity of the GMA violations in the Rural element, the Urban Reserve Overlay and the Urban Reserve-10 (UR-10) and Urban Reserve-20 (UR-20) zoning districts, the Agriculture 10 (AG-10) and the Forest 20 (FR-20) zoning districts, and the Industrial Land Banks will substantially interfere with the GMA goals.

VIII. RELIEF REQUESTED BY THE PETITIONERS

FOCC respectfully requests that the Court:

- 1. Reverse and set aside the agency action concluding that Issues 7, 18, 20, 21, and 23 did not violate the GMA;
- 2. Reverse and set aside the agency action not making a determination of invalidity for the Rural element violations, the Urban Reserve Overlay and the Urban Reserve-10 (UR-10) and Urban Reserve-20 (UR-20) zoning districts, the Agriculture 10 (AG-10) and the Forest 20 (FR-20) zoning districts, and the Industrial Land Banks;
- 3. Remand the matter to the Growth Management Hearings Board for further proceedings consistent with the GMA; and
- Grant such other relief to which petitioners are entitled and as the Court deems
 just and equitable.

1	DATED this 21st day of April 2017, and respectfully submitted,	
2		
3	Tim Trohimovich, WSBA No. 22367	
4	Tim Trohimovich, WSBA No. 22367 Attorney for the Friends of Clark County	
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1	DECLARATION OF SERVICE		
2	DECLARATION OF SERVICE		
3 4	I, Tim Trohimovich, declare under penalty of perjury and the laws of the State of Washington that, on April 21, 2017, I caused the following documents to be served on the persons listed below in the manner shown: Petition For Judicial Review of an Administrative Agency Adjudicative Order as Authorized By RCW 36.70A.300(5) with Exhibit A.		
5 6 7 8	Ms. Dionne Padilla-Huddleston Office of the Attorney General TB-14 800 Fifth Ave Ste 2000 Seattle, WA 98104-3188	Ms. Christine Cook Mr. Chris Horne Ms. Thelma Kremer Clark County Prosecutor's Office - Civil Division	
9	Tel. (206) 389-2127 Attorneys for the Growth Management Hearings Board	PO Box 5000 Vancouver WA 98666-5000 Tel: (360) 397-2478	
10 11 12 13 14 15 16	X By United States Mail, postage prepaid and properly addressed By Legal Messenger or Hand Delivery By Facsimile By Federal Express or Overnight Mail prepaid By Email: western@eluho.wa.gov	Attorneys for Respondent Clark County X By United States Mail, postage prepaid and properly addressed By Legal Messenger or Hand Delivery By Facsimile By Federal Express or Overnight Mail prepaid By Email: Christine.Cook@clark.wa.gov; chris.horne@clark.wa.gov; Thelma.Kremer@clark.wa.gov	
117 118 119 120 121 122 122 123 124	Mr. Stephen Horenstein Horenstein Law Group 500 Broadway, Suite 120 Vancouver, WA 98660 X By United States Mail, postage prepaid and properly addressed By Legal Messenger or Hand Delivery By Facsimile By Federal Express or Overnight Mail prepaid By Email: Steve@horensteinlawgroup.com	Ms. Susan Drummond Bldg. 500, #476 5400 Carillon Point Kirkland WA 98033 X By United States Mail, postage prepaid and properly addressed By Legal Messenger or Hand Delivery By Facsimile By Federal Express or Overnight Mail prepaid By Email: susan@susandrummond.com	
25 26			



1		
2	Mr. Daniel H. Kearns Reeve Kearns PC	Ms. Sarah E. Mack Mr. Bradford Doll
3	621 SW Morrison St #1225 Portland OR 97205	Ms. Nico Schulz Tupper Mack Wells PLLC
4	Totalia OK 7/203	1100 Market Place Tower
5		2025 First Avenue Seattle WA 98121
	X By United States Mail, postage prepaid and properly addressed	X By United States Mail, postage prepaid and properly addressed
6	By Legal Messenger or Hand Delivery	By Legal Messenger or Hand Delivery
7	By Facsimile By Federal Express or Overnight Mail	By Facsimile By Federal Express or Overnight Mail
8	prepaid	prepaid
9	By Email: dan@reevekearns.com	By Email: mack@tmw-law.com ; schulz@tmw-law.com ; schulz@tmw-law.com ;
10		<u>law.com</u>
11	Mr. James D. Howsley Jordan Ramis PC	Ms. Heather L. Burgess Mr. Kent van Alstyne
12	1499 SE Tech Center Pl #380	Phillips Burgess PLLC
13	Vancouver WA 98683	724 Columbia St NW #320 Olympia WA 98501
14	X By United States Mail, postage prepaid and properly addressed	X By United States Mail, postage prepaid and properly addressed
15	By Legal Messenger or Hand Delivery	By Legal Messenger or Hand Delivery
16	By Facsimile By Federal Express or Overnight Mail	By Facsimile By Federal Express or Overnight Mail
17	prepaid By Email:	prepaid By Email:
	jamie.howsley@jordanramis.com;	hburgess@phillipsburgesslaw.com;
18	lisa.mckee@jordanramis.com; joseph.schaefer@jordanramis.com	kvanalstyne@phillipsburgesslaw.com
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1	Ms. Janean Parker Futurew	rise
2	City Attorney of the City of Ridgefield 816 Sec.	ond Avenue, Suite 200 Washington 98104
3	B PO Box 298	washington 70104
4	300-748-7200	
5	and properly addressed	By United States Mail, postage prepaid and properly addressed
6		By Legal Messenger or Hand Delivery By Facsimile
7	By Federal Express or Overnight Mail	By Federal Express or Overnight Mail prepaid
8	\ L	By Email:
9	Friends of Clark County	
10	PO Box 513 Vancouver, Washington 98666	
11		By United States Mail, postage prepaid and properly addressed
12	By Legal Messenger or Hand Delivery	By Legal Messenger or Hand Delivery By Facsimile
13	By Federal Express or Overnight Mail	By Federal Express or Overnight Mail
14	+	prepaid By Email:
15	DATED and certified this 21st day of April 2017,	
16	5 DATED and certified this 21 day of April 2017,	
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18		
19	Tim Trohimovich, WSBA No. 22367	
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